

Estimating Causal Effects of Air Quality Regulations Using Principal Stratification for Spatially-Correlated Multivariate Intermediate Outcomes

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Air Quality, Health, and Regulation

Accountability Assessment

- **Long term** exposure to air pollution is bad for health.
- EPA estimates \approx \$25 billion per year on air quality management.
 - 1970 Clean Air Act.
- For a **specific** regulatory action:
 - What were the causal effects on air quality?
 - What were the causal effects on health?

1990 Clean Air Act Amendments (CAAA)

EPA designates **counties** as:

- 1 Attainment of air quality standards for PM_{10} .
- 2 Nonattainment of air quality standards for PM_{10} :
 - Required **states** to implement plans to achieve standards.

What were the **causal effects** of the 1990 nonattainment designations for PM_{10} on:

- Pollution
 - Ambient concentrations of PM_{10} and O_3 in 1999-2001.
- Health
 - All-cause Medicare mortality in 2001.

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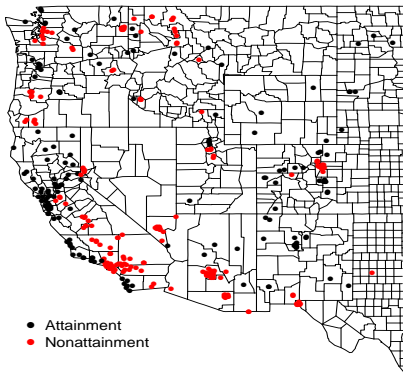
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- 1 Potential outcomes in the EPA regulatory environment.
- 2 Air quality is a **posttreatment concomitant variable**.
 - \Rightarrow Principal stratification.
- 3 Regulations affect **multiple pollutants**.
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- 4 Pollution is **spatially correlated**.
 - Hierarchical spatial model.
- 5 Interference between observations (no SUTVA).

Observed Regulation Program and Overall Causal Effect

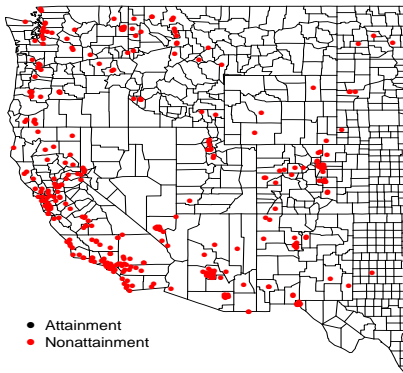
Observed Regulation Program



**Observational unit:
pollution monitor
(point-referenced data)**

Observed Regulation Program and Overall Causal Effect

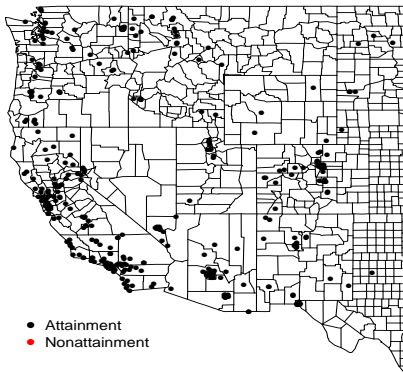
Overall Causal Effect



**EPA regulates
all locations**

Observed Regulation Program and Overall Causal Effect

Overall Causal Effect



No EPA Action

- Attainment
- Nonattainment

Potential Outcomes

Regulation program vector: $\mathbf{A} = [A(s_i)]_{i=1}^n$

- $n = 362$ locations.
- $A(s_i) = 1 \Rightarrow i^{\text{th}}$ location nonattainment.
- Specific regulation program $\mathbf{A} = \mathbf{a}$.

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Potential Outcomes

- Pollution $X_{\mathbf{a}}(s)$: vector of pollutant concentrations.
 - PM_{10} and O_3 .
- Mortality $Y_{\mathbf{a}}(s)$: all-cause mortality among Medicare beneficiaries living near a monitor.
 - ≈ 7 million people aged 65+.

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- Typical assumption of no interference (SUTVA) likely **violated**.
 - Regulations can affect air quality in other areas.
- Full interference: every location interferes with every other location.
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- Partial interference.
 - Some locations interfere with some other locations.
 - How to define the interference groups?

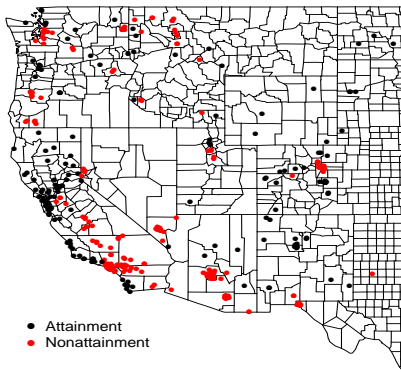
Never Observe Potential Outcomes Under Regulation Programs of Interest

	i	$A^{obs}(s_i)$	Observed Regulation $\mathbf{A} = \mathbf{a}^{obs}$		No Regulation $\mathbf{A} = \mathbf{0}$		Full Regulation $\mathbf{A} = \mathbf{1}$	
			$X_{\mathbf{a}^{obs}}(s_i)$	$Y_{\mathbf{a}^{obs}}(s_i)$	$X_0(s_i)$	$Y_0(s_i)$	$X_1(s_i)$	$Y_1(s_i)$
Observed Attainment	1	0	obs	obs				
	2	0	obs	obs				
(black dots)	\vdots	\vdots	\vdots	\vdots	\vdots	\vdots	\vdots	\vdots
	\vdots	\vdots	\vdots	\vdots	\vdots	\vdots	\vdots	\vdots
Observed nonattainment (red dots)	$n - 1$	1	obs	obs				
	n	1	obs	obs				

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Observed	1	0	obs	obs	obs^*	obs^*	?	?
Attainment	2	0	obs	obs	obs^*	obs^*	?	?
	\vdots	\vdots	\vdots	\vdots	\vdots	\vdots	\vdots	\vdots
(black dots)	\vdots	\vdots	\vdots	\vdots	\vdots	\vdots	\vdots	\vdots
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Observed nonattainment	$n - 1$	1	obs	obs	?	?	obs^*	obs^*
(red dots)	n	1	obs	obs	?	?	obs^*	obs^*

Assignment Group Interference Assumption (AGIA)



Interference implicit
in EPA decisions



Black dots don't
interfere with
Red dots

Models

- Potential pollution outcomes.
 - Multivariate spatial hierarchical model.
- Mortality outcomes, conditional on pollution.
 - Poisson regression.
- Estimation with data augmentation / MCMC.

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Average Causal Effects

- Expected \mathcal{K} -Dissociative Effect:
 - Average effect on mortality in areas where regulation **did not** affect pollution.

Estimation

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Average Causal Effects

- Expected \mathcal{K} -Dissociative Effect:
 - Average effect on mortality in areas where regulation **did not** affect pollution.
- Expected \mathcal{K} -Associative Effect:
 - Average effect on mortality in areas where regulation **decreased** pollution.

Spatial Hierarchical Model

$$X(\mathbf{s}) = Z^T(\mathbf{s})\beta + W(\mathbf{s}) + \epsilon(\mathbf{s})$$

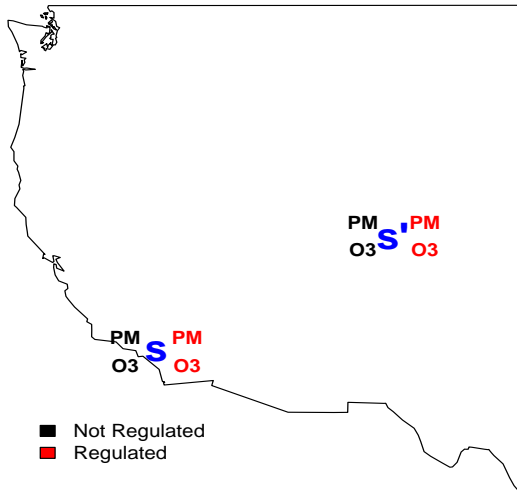
- $\mathbf{s} \equiv$ specific location.
- $X(\mathbf{s}) \equiv$ 4–dimensional vector of pollution concentrations under both regulations ($X_{A=0}(\mathbf{s}), X_{A=1}(\mathbf{s})$).
- $Z(\mathbf{s}) \equiv$ covariates.
- $\epsilon(\mathbf{s}) \equiv$ nonspatial ("nugget") error.
- $W(\mathbf{s}) \equiv$ **spatially-varying random intercepts.**

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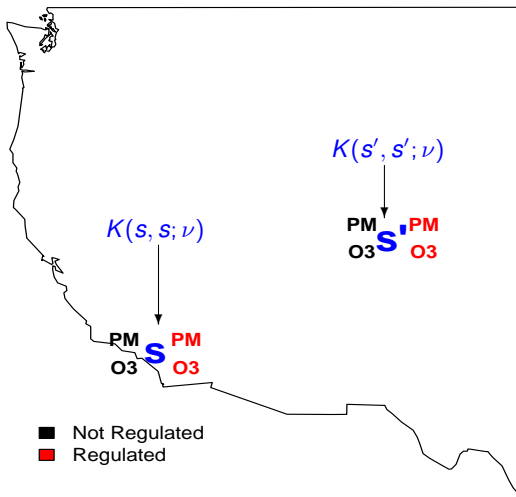
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- $W(\mathbf{s}) \equiv$ **spatially-varying random intercepts.**
 - $W(\mathbf{s}) \sim$ Multivariate Gaussian Process (MVGp).
 - Cross-covariance: $K(\mathbf{s}, \mathbf{s}'; \nu)$.
 - ν governs spatial decay and smoothness.

$$K(s, s'; \nu)$$

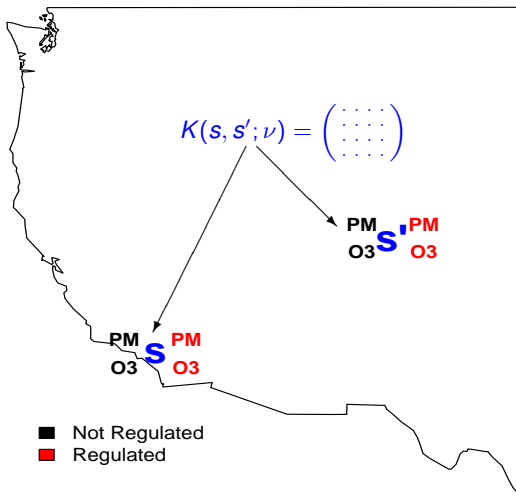


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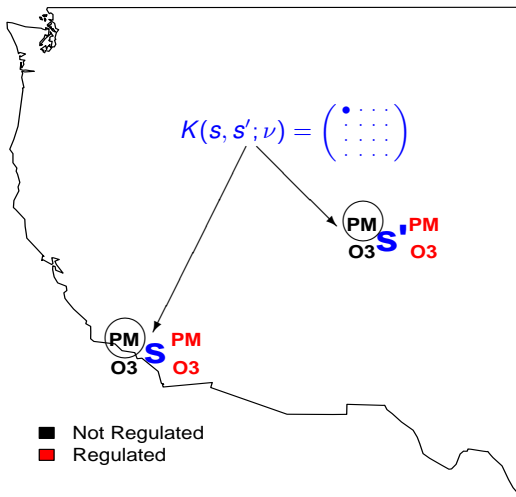
$$K(s, s; \nu) = K(s', s'; \nu) \Rightarrow \text{stationary}$$



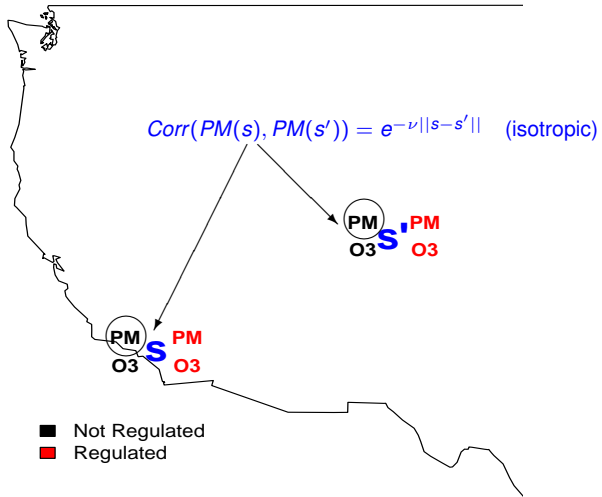
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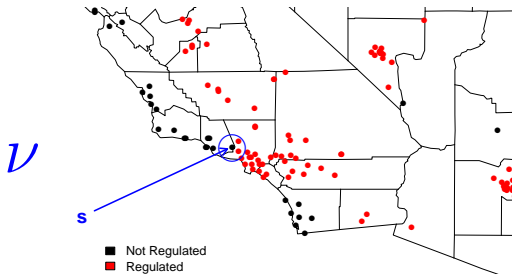
Specifying Spatial Structure

- 1 Specify $K(s, s; \nu)$
 - Covariance matrix for potential pollution concentrations within a location.
 - Nonidentifiability \Rightarrow sensitivity parameter.
- 2 Specify spatial decay for each individual pollution concentration.
 - Separate isotropic exponential decay functions for each pollutant.
- 3 Combine 1. and 2. \Rightarrow cross-covariance function for MVGP.
 - Computational feasibility.
 - Isolate nonidentifiable associations between potential outcomes.

Why a Spatial Model?

Predicting potential outcomes:

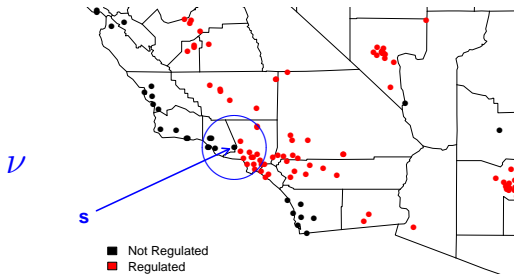
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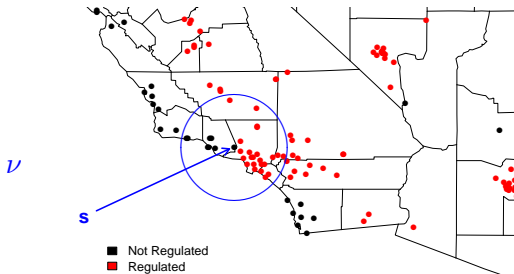
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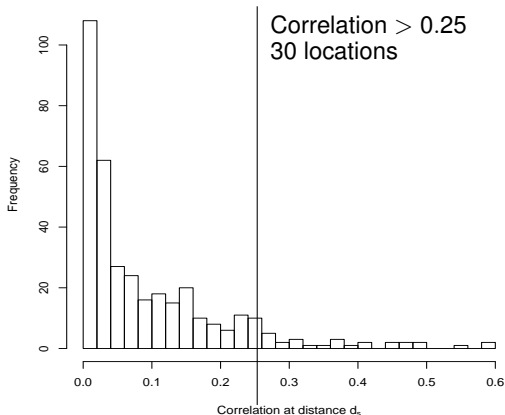
Assess Interference Assumption

$\hat{\nu}$ has implications of interference

- $\hat{\nu} \Rightarrow$ estimated correlation between measurements at two locations.
- Examine correlations between observations assumed not to interfere.
 - Substantial correlation \Rightarrow violation of AGIA.

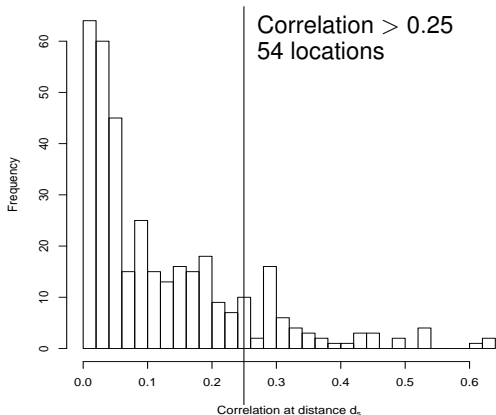
Assessment of AGIA for PM₁₀

Figure: PM₁₀ , $\hat{\nu} = 3.13$



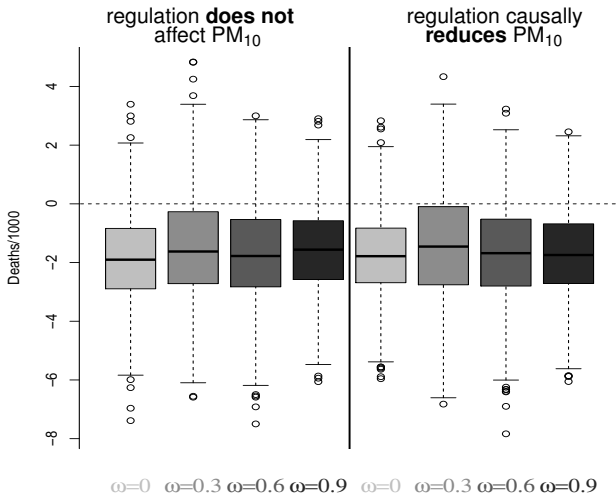
Assessment of AGIA for O_3

Figure: O_3 , $\hat{\nu} = 2.68$



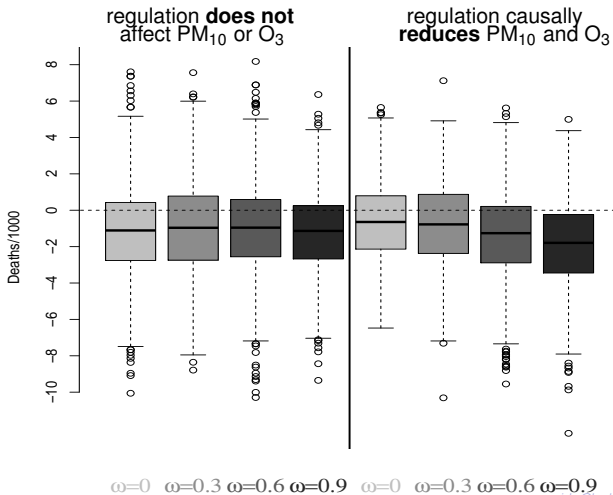
Associative and Dissociative Effects for PM₁₀

Causal effect on health in areas where:



Associative and Dissociative Effects for joint effect on both PM_{10} and O_3

Causal effect on health in areas where:



Summary

Causal inference for accountability assessment

- Complex regulatory environment.
- Causal inference with spatial data.
- Principal stratification
 - Multivariate intermediate variable.
 - Multipollutant approach.
- Assumptions about interference between observations.
 - What do we assume?
 - How do we assess?
 - What are the implications of violations?

Thank You

Acknowledgments

- Francesca Dominici
- Yun Wang
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- Publication: Zigler CM, Dominici F, and Wang Y. Estimating causal effects of air quality regulations using principal stratification for spatially-correlated multivariate intermediate outcomes. *Biostatistics* 2012; **13**(2): 289–302.